

## MEMORANDUM

November 29, 2011

| То:      | The Honorable Gwen Moore<br>Attention: Eyang Garrison |
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| From:    | Gene Falk, Specialist in Social Policy, 7-7344        |
| Subject: | Estimated TANF Block Grant Under the RISE Proposal    |

This memorandum responds to your request for estimates of the Temporary Assistance for Needy Families (TANF) block grant adjusted for child population growth and inflation as proposed in the draft "Rewriting to Improve and Secure an Exit Out of Poverty Act" or "RISE Out of Poverty Act." It provides state-by-state estimates of what the TANF block grant would be in FY2012 under the RISE proposal and compares it to the block grant under current policies.

In summary, the RISE proposal would increase the FY2012 TANF block grant to \$25.3 billion per year, a \$9 billion (53%) increase from the current policy levels. The majority of this increase stems from adjusting each state's block grant for inflation from 1996 to 2011. That adjustment would increase each state's block grant by 43.1%. States that experienced increases in their child populations would receive larger increases.

## The RISE Basic TANF Block Grant

Under RISE, the annual TANF basic block grant for each state would be increased for the growth in its child population as well as inflation since 1996. It would also add TANF supplemental grants, for the 17 states that received them, to the adjusted basic block grant.

Under the proposal, each state's FY2012 TANF block grant would be computed as the sum of:

- 1. The FY2010 state family assistance grant multiplied by a child population growth factor and by an inflation factor<sup>1</sup>; and
- 2. The FY2010 supplemental grant received by the state.

For subsequent years, the computation would be repeated. The basic block grant would be adjusted for further increases in child population and inflation and the FY2010 supplemental grant would be added to the adjusted basic block grant.

<sup>&</sup>lt;sup>1</sup> The child population growth factor would be the greater of: (a) the ratio of the population under the age of 18 for July 1, 2010 to the population under the age of 18 on July 1, 1996 (as estimated by the U.S. Census Bureau); and (b) one. The inflation factor would be the ratio of the average Consumer Price Index for all Urban Consumers (CPI-U) for the twelve month period ending in June 2011 compared with the average CPI-U for the 12-month period ending in June 1996.

## **State-by-State Estimates**

**Table 1** provides estimates by state of the FY2012 TANF block grant under current policies<sup>2</sup> and under RISE. In terms of percentage increases, RISE would produce a wide range of funding increases. States with high rates of population growth would experience the greatest increases in funding. For example, the block grant in Nevada would more than double under RISE. States that experienced decreases in their child populations would receive only the inflation adjustment that would be provided under RISE (43.1%).

I hope this information is useful to you. Any further questions, please let me know.

 $<sup>^2</sup>$  The current law policy reflects that contained in the "Short-Term TANF Extension Act," P.L. 112-35. This Act extends TANF basic block grants at their historic levels through December 31, 2011. It does not, however, fund supplemental grants. The current law policy figures shown in **Table 1** assume that this level of funding is continued through the end of FY2012.

| State                | FY2012 TANF<br>Basic Block<br>Grant Under<br>Current<br>Policies | FY2012 TANF<br>Basic Block<br>Grant Under<br>RISE | Difference | Percentage<br>Increase |
|----------------------|--|---|------------|------------------------|
| Alabama              | \$93.3   | \$151.0   | \$57.7     | 61.8%                  |
| Alaska               | 63.6   | 98.6  | 35.0       | 55.1                   |
| Arizona              | 222.4  | 449.6   | 227.1      | 102.1                  |
| Arkansas             | 56.7   | 93.6  | 36.9       | 65.0                   |
| California           | 3,733.8  | 5,590.9   | 1,857.1    | 49.7                   |
| Colorado             | 136.1  | 253.7   | 117.7      | 86.5                   |
| Connecticut          | 266.8  | 394.3   | 127.6      | 47.8                   |
| Delaware             | 32.3   | 53.7  | 21.4       | 66.4                   |
| District of Columbia | 92.6   | 132.5   | 39.9       | 43.1                   |
| Florida              | 562.3  | 1,004.1   | 441.8      | 78.6                   |
| Georgia              | 330.7  | 640.5   | 309.8      | 93.7                   |
| Hawaii               | 98.9   | 141.5   | 42.6       | 43.1                   |
| daho                 | 31.9   | 59.9  | 27.9       | 87.5                   |
| llinois              | 585.1  | 837.2   | 252.2      | 43.1                   |
| ndiana               | 206.8  | 318.1   | 111.3      | 53.8                   |
| owa                  | 131.5  | 189.1   | 57.5       | 43.7                   |
| Kansas               | 101.9  | 154.4   | 52.4       | 51.4                   |
| Kentucky             | 181.3  | 273.4   | 92.1       | 50.8                   |
| Louisiana            | 164.0  | 251.7   | 87.7       | 53.5                   |
| Maine                | 78.1   | 111.8   | 33.7       | 43.I                   |
| Maryland             | 229.1  | 349.9   | 120.8      | 52.7                   |
| Massachusetts        | 459.4  | 657.4   | 198.0      | 43.1                   |
| Michigan             | 775.4  | 1,109.5   | 334.2      | 43.1                   |
| Minnesota            | 268.0  | 395.6   | 127.6      | 47.6                   |
| Mississippi          | 86.8   | 133.2   | 46.4       | 53.5                   |
| Missouri             | 217.1  | 316.8   | 99.8       | 46.0                   |
| Montana              | 45.5   | 66.3  | 20.8       | 45.6                   |
| Nebraska             | 58.0   | 86.3  | 28.3       | 48.7                   |
| Nevada               | 44.0   | 103.5   | 59.5       | 135.3                  |
| New Hampshire        | 38.5   | 55.1  | 16.6       | 43.1                   |

## Table 1. Estimated FY2012 TANF Block Grants Under Current Policies and Under the Proposed RISE Out of Poverty Act

| State          | FY2012 TANF<br>Basic Block<br>Grant Under<br>Current<br>Policies | FY2012 TANF<br>Basic Block<br>Grant Under<br>RISE | Difference | Percentage<br>Increase |
|----------------|--|---|------------|------------------------|
| New Jersey     | 404.0  | 601.8   | 197.8      | 48.9                   |
| New Mexico     | 126.1  | 194.8   | 68.7       | 54.5                   |
| New York       | 2,442.9  | 3,495.8   | 1,052.9    | 43.1                   |
| North Carolina | 302.2  | 574.3   | 272.1      | 90.0                   |
| North Dakota   | 26.4   | 37.8  | 11.4       | 43.1                   |
| Ohio           | 728.0  | 1,041.7   | 313.7      | 43.1                   |
| Oklahoma       | 148.0  | 224.9   | 76.9       | 52.0                   |
| Oregon         | 167.9  | 258.9   | 90.9       | 54.2                   |
| Pennsylvania   | 719.5  | 1,029.6   | 310.1      | 43.1                   |
| Rhode Island   | 95.0   | 136.0   | 41.0       | 43.1                   |
| South Carolina | 100.0  | 162.8   | 62.8       | 62.8                   |
| South Dakota   | 21.9   | 31.4  | 9.5        | 43.6                   |
| Tennessee      | 191.5  | 332.2   | 140.6      | 73.4                   |
| Texas          | 486.3  | 927.6   | 441.4      | 90.8                   |
| Utah           | 76.8   | 149.2   | 72.4       | 94.2                   |
| Vermont        | 47.4   | 67.8  | 20.4       | 43.1                   |
| Virginia       | 158.3  | 259.2   | 100.9      | 63.7                   |
| Washington     | 404.3  | 638.5   | 234.1      | 57.9                   |
| West Virginia  | 110.2  | 157.7   | 47.5       | 43.1                   |
| Wisconsin      | 318.2  | 455.3   | 137.1      | 43.I                   |
| Wyoming        | 21.8   | 31.7  | 9.9        | 45.4                   |
| Totals         | 16,488.7   | 25,282.0  | 8,793.3    | 53.3                   |

**Source:** Estimates by the Congressional Research Service (CRS) based on data from the U.S. Department of Health and Human Services; U.S. Department of Labor, Bureau of Labor Statistics; and the U.S. Department of Commerce, Census Bureau.

Notes: Detail may not add to totals because of rounding.